

Message Text

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ACTION IO-13

INFO OCT-01 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00

SSO-00 USIE-00 INRE-00 AF-10 ARA-06 EA-07 EUR-12

NEA-10 PM-04 H-01 INR-07 L-03 NSC-05 PA-01

PRS-01 SP-02 SS-15 DHA-02 OIC-02 EB-07 OMB-01

TRSE-00 /110 W

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O R 102258Z MAY 77

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 3553

AMEMBASSY ABIDJAN IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY BONN

AMEMBASSY MAPTO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY PRETORIA

AMCONSUL CAPE TOWN

C O N F I D E N T I A L USUN 1466

LONDON FOR THE SECRETARY'S PARTY

ABIDJAN FOR AMBASSADOR YOUNG'

CAPE TOWN FOR EMBASSY

E.O. 11652: GDS

TAGS: PFOR, US, UN, WA, SF

SUBJECT: MAPUTO CONFERENCE - FIVE POWER DISCUSSION 10 MAY

REF: A) USUN 1436; B) USUN 1435; C) USUN 1395

1. SUMMARY. FIVE WESTERN MEMBERS OF THE SECURITY COUNCIL MET AT
US MISSION AFTERNOON 10 MAY TO DISCUSS POSITIONS AS THEIR
DELEGATIONS MOVE TOWARD MAPUTO. WHILE THERE EXIST DIFFERENCES
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AMONG THE FIVE AS TO THE EVOLVING MAPUTO DECLARATION, THE COMMON
THEME WAS WELL STATED BY CANADIAN AMB. BARTON. HE SAID OUR
DELEGATIONS IN MAPUTO SHOULD IDENTIFY TO OTHERS AT THE CONFERENCE
THOSE PARTS OF THE DECLARATION THAT WOULD GIVE US SERIOUS
DIFFICULTY AND COULD INHIBIT PROGRESS ON RHODESIA AND NAMIBIA,
BUT THAT WE WOULD NOT ENGAGE IN BARGAINING ON THE TEXT.
OUR COMMON EXPECTATION WOULD BE THAT WE WOULD NOT BE ABLE

TO ACCEPT THE FINAL TEXT OF THE DECLARATION; THE UK, FRANCE, FRG AND THE US ALREADY BELIEVE WE WILL NEED TO DISSOCIATE FROM THE DECLARATION WHILE CANADA HAS NOT YET TAKEN A DECISION IN THIS REGARD. OTHER PARTICIPATING WESTERN COUNTRIES -- SCANDINAVIANS, AUSTRALIA AND , IF THEY ATTEND, NEW ZEALAND, ITALY, TURKEY AND THE NETHERLANDS--WILL PROBABLY GO ALONG WITH THE DECLARATION OR AT MOST STATE THEIR RESERVATIONS.END SUMMARY.

2. DETAILS. US HOSTED A DISCUSSION WITH AMBASSADORS OF UK, FRANCE, FRG AND CANADA TO REVIEW STRATEGY AND TACTICS FOR THE MAPUTO CONFERENCE. AMB RICHARD AND AMB. MURRAY CAME FOR UK,AMB VON WECHMAR FRG, MIN LECOMPT FRANCE AND AMB BARTON CANADA.

3. AMB LEONARD NOTED DESIRABILITY OF DEVELOPING COMMON GUIDELINES FOR OUR PARTICIPATION AT MAPUTO. AMONG THESE WOULD BE OUR SHARED CONCERN FOR FUTURE OF PEOPLE OF RHODESIA AND NAMIBIA, OUR WISH TO TRY TO HELP RESOLVE THE PROBLEMS OF SOUTHERN AFRICA, AND A STRONG REMINDER OF OUR CURRENT EFFORTS ON RHODESIA AND NAMIBIA WITH OUR CONSEQUENT CONCERN TO REMAIN VALID MIDDLEMEN BETWEEN THE OTHER AFRICAN STATES AND SOUTH AFRICA.

4. AS TO A COMMON POSTION ON RHODESIA, UKUN WILL BE DISTRIBUTING TO THE OTHER FOUR THE TEXT OF FCO'S DRAFT STATEMENT FOR DELIVERY BY MINISTER OF STATE ROWLANDS AT THE MAPUTO CONFERENCE. (WE WILLSEND TEXT SEPTTEL WHEN AVAILABLE.) AS TO A COMMON POSITION ON NAMIBIA, OUR DELEGATIONS ARE TO DRAW AS APPROPRIATE ON THE TALKING POINTS FOR BRIEFINGS AGREED BY THE GOVERNMENTS OF THE FIVE. THERE WAS ALSO GENERAL AGREEMENT WITH AMB. LEONARD'S SUGGESTION THAT OUR DELEGATIONS SHOULD REITERATE OUR ADHERENCE

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TO SECURITY COUNCIL RESOLUTION 385 AND TO CANADA'S SUGGESTION THAT WE POINT SPECIFICALLY, ALTHOUGH WITH DUE CARE, TO SOUTH AFRICA'S DECISION TO REFRAIN FROM PROCEEDING WITH LEGISLATIVE IMPLEMENTATION OF THE TURNHALLE CONSTITUTION AND HER AGREEMENT, AT LEAST IN PRINCIPLE, TO UN SUPERVISION OF ELECTIONS IN NAMIBIA TO A CONSTITUENT ASSEMBLY CHARGED WITH DRAWING UP A CONSTITUTION FOR AN INDEPENDENT NAMIBIA.

5. FURTHER ON A COMMON APPROACH AT MAPUTO, THERE WAS GENERAL AGREEMENT THAT OUR DELEGATIONS SHOULD BE ABLE TO DRAW AS APPROPRIATE ON THE DRAFT WESTERN DECLARATION ON SOUTHERN AFRICA DEVELOPED IN NEWYORK. HOWEVER, NONE EXPECTED THAT OUR DELEGATIONS WOULD WANT OR FIND IT PRACTIACABLE TO PUBLISH AT MAPUTO A JOINT DETAILED WRITTEN EXPOSITION OF OUR VIEWS OF ANYTHING LIKE THE LENGTH OF THE WESTERN DRAFT DECLARATION. IN THIS CONNECTION UK AMB RICHARD REITERATED THE RELUCTANCE OF HMG'S AGREEMENT TO THE TRADE AND INVESTMENT REVIEW PARAGRAPH (PARA. 16); THEY WERE PREPARED TO AGREE THAT THIS COULD BE A FINAL POSITION THAT COULD BE USED TO SEAL AGREEMENT ON THE

DECLARATION, NOT A TEXT THAT COULD BE GIVEN AWAY UNILATERALLY AND WITHOUT RETURN.

6. DISCUSSION THEN TURNED TO THE QUESTION OF DISSOCIATION FROM THE MAPUTO DECLARATION. CANADA STATED THAT THE GOC HAS NOT RPT NOT DECIDED ON CANADIAN DISSOCIATION AND WILL NOT DO SO IN ADVANCE OF A REVIEW OF THE FINAL TEXT OF THE DECLARATION.

(COMMENT: WE BELIEVE THE CANADIANS DO NOT EXPECT THE FINAL TEXT TO PROVE ACCEPTABLE, BUT ARE UNCOMFORTABLE AT TAKING ON A PRIOR DECISION TO THIS EFFECT.) FOR THEIR PART, THE UK, FRANCE, THE FRG AND THE US AGREE THEY WILL NEED TO DISSOCIATE AND ARE PREPARED TO DISCUSS AN OPTIMUM MEANS OF DISSOCIATION. UKUN SUGGESTED OUR JOINTLY ASKING FOR A VOTE AS THE BEST WAY OF ASSURING VORSTER THAT WE WISH SERIOUSLY TO CONTINUE OUR DISCUSSIONS WITH THE SAG, BUT THE FRG, FRANCE AND THE US POINTED TO THE VIRTUAL CERTAINTY THAT CONFIDENTIAL

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THE CONFERENCE WILL WORK BY "CONSENSUS", AS HAVE RECENT NON-ALIGNED MEETINGS AT NEW DELHI AND COLOMBO. THE US RECALLED THE FIRMNESS OF AFRICAN AND NON-ALIGNED OPPOSITION TO VOTING AND SUGGESTED TWO WAYS TO RECORD OUR OPPOSITION TO THE DECLARATION: (A) IF THERE IS A CONFERENCE REPORT, WE COULD SEEK INCLUSION OF A BRIEF, ONE-SENTENCE STATEMENT RESERVING THE POSITIONS OF OUR GOVERNMENTS FOLLOWING THE TEXT OF THE DECLARATION; OR (B), IF THE CONFERENCE PUBLISHES ONLY THE DECLARATION, OUR DELEGATIONS COULD MAKE A BRIEF PUBLIC STATEMENT, TO WHICH THEY WOULD GIVE APPROPRIATE PUBLICITY, STATING THAT THEY RESERVE THEIR POSITION ON THE DECLARATION.

7. ALL FIVE APPEARED TO AGREE THAT THEY DO NOT WISH TO ENTER INTO NEGOTIATIONS ON THE DETAILS OF THE TEXT OF THE DECLARATION. BRITISH AMB MURRAY SAID OUR POSITION SHOULD BE THAT WE WOULD LIKE TO SEE OTHERS (THE SCANDINAVIANS, AUSTRALIA) IMPROVE THE DECLARATION TO THE GREATEST EXTENT POSSIBLE EVEN THOUGH WE CAN BE CERTAIN IT WILL NOT BE SUFFICIENTLY IMPROVED TO BE ACCEPTABLE. CANADIAN AMB BARTON OBTAINED GENERAL AGREEMENT WHEN HE SAID THAT THE FIVE SHOULD POINT OUT TO THE AFRICANS WHY IT IS IN THEIR INTEREST TO MAKE CHANGES ON POINTS THAT WOULD GIVE US THE MOST SERIOUS DIFFICULTIES AND WHICH COULD BLOCK PROGRESS ON RHODESIA AND NAMIBIA. HOWEVER, WE WOULD NOT BARGAIN OVER DETAILS AND OUR EXPECTATIONS WOULD BE THAT THE END PRODUCT WOULD NOT PROVE ACCEPTABLE.

8. ALL AGREED TO FRG AMB VON WECHMAR'S EXPRESSION OF HOPE THAT THE DELEGATIONS OF THE FIVE IN MAPUTO WOULD TRY TO MEET ON A DAILY BASIS.
LEONARD

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Message Attributes

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